

Research

Shared decision-making experienced by Canadians facing health care decisions: a Web-based survey

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Abstract

Background: Despite health policy that promotes shared decision-making, it is not yet the norm in clinical practice. We aimed to assess how much shared decision-making Canadians experienced in health-related decisions in 2017.

Methods: We conducted a cross-sectional online survey in January 2018 with a Web-based panel of Canadians representing all 10 provinces. We assessed their involvement in health-related decisions made with a health care professional over the previous year by asking about 1) discussion of choice of treatment or care plan, 2) presentation of advantages and disadvantages, 3) exploration of ideas and preferences, 4) discussion of preferred option and 5) match between preferred and actual level of participation. We computed an average shared decision-making score (range 1 [never] to 5 [always]). We presented characteristics of participants and responses using descriptive statistics and explored variations across sociodemographic factors, jurisdictions, geographical areas and care settings (home care or not) using multivariate weighted regressions.

Results: Of the 1591 participants surveyed, 1010 (63.5%) reported receiving health care in the previous 12 months. The mean of the average shared decision-making score was 2.25/5 (standard deviation [SD] 1.16). After weighting, 42.8% of respondents reported that their health care professional often or always mentioned that they had a choice of treatment or care plan, 45.4% reported that advantages and disadvantages were often or always presented, 38.8% reported that they were often or always asked for their ideas or preferences, 40.2% reported that they were often or always asked about their preferred option, and 54.1% stated that their level of participation in decision-making often or always matched their preferred level of participation. Increasing age, rural setting, living in the province of Quebec and not being white significantly decreased the level of shared decision-making experienced. Older respondents (age ≥ 65 yr) receiving home care reported the least shared decision-making (mean score 1.7 [SD 0.5]).

Interpretation: Canadians in all 10 provinces experienced a low degree of shared decision-making in 2017, with variations across sociodemographic factors, jurisdictions, care settings and geographical areas. Further efforts to foster implementation of shared decision-making are needed and should take these variations into account.

anadians need support in health-related decisionmaking.1 More than half of Canadians experience decisional conflict after having made a complex health decision. 1 Many of the decisions patients face present multiple options, there is incomplete or conflicting evidence about possible outcomes, and expectations are often unrealistic.^{1,2} Shared decision-making is a process whereby health care professionals and patients work jointly to make health care choices, considering best clinical evidence as well as patients' values and preferences.3 It constitutes a key component of patient-centred care⁴ and results in better health care choices, with demonstrated benefits and less practice variation.⁵ Several reasons, such as time constraints, have been raised to explain a lack of implementation of shared decision-making in daily clinical practice.⁶ However, most reasons are not evidence-based and are often based on

misconceptions.⁷ Although previous surveys and studies have reported on the level of shared decision-making in diverse health care settings,^{8,9} we know little from a population-based perspective in Canada. Therefore, we aimed to assess how much shared decision-making Canadians experienced in health-related decisions and to explore variations across sociodemographic factors, jurisdictions and care settings.

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Methods

Study design

We conducted a cross-sectional online survey of Canadians from the 10 provinces from Jan. 22 to Jan. 25, 2018, using a pan-Canadian Web panel (Léger Marketing). We used the Checklist for Reporting Results of Internet E-Surveys (CHERRIES) to guide reporting of results.¹⁰

Participants and recruitment

The population studied consisted of Canadian citizens aged 18 years or more from all 10 provinces (no panel participants came from the territories) enrolled in Léger Marketing's pan-Canadian Web panel of 400 000 citizens. Panellists are recruited through a multifaceted strategy involving probabilistic telephone and email contacts, as well as social media advertising, word of mouth and snowball sampling to cover a broad range of sociodemographic profiles. The use of the Internet enables surveys to reach almost all strata of the population: a recent survey in the province of Quebec revealed that 90% of households were connected to the Internet.11 The main sociodemographic characteristics of the 400 000 panellists are presented in Appendix 1 (available at www.cmajopen.ca/ content/7/2/E210/suppl/DC1). Random samples from this panel are solicited weekly to voluntarily participate in surveys. For the present survey, stratified simple random sampling was conducted to invite 10 000 panellists to participate. Stratification of Canadian provinces, age and sex based on 2016 Canadian census data was applied to ensure a representative sample of the population. Panellists who reported that they had received health care in the previous 12 months were eligible for the study. Participants did not know they would be surveyed on shared decision-making in health care and related issues.

Questionnaire development

The questions on shared decision-making in health-related decisions were part of a larger survey called Omnibus Survey Canada (OMNICAN), a national multitopic weekly survey conducted by Léger Marketing among a random sample of their Web panellists. The OMNICAN questions change each week, depending on the firm's clients. We inserted questions on shared decision-making into one of these weekly surveys. The survey included a question on language preference (English or French), a section on sociodemographic characteristics, and 14 sections on a variety of topics proposed by other clients of the OMNICAN survey. The eighth section was on shared decision-making; the other sections were unrelated to health. The full questionnaire took about 15 minutes to complete. The full questionnaire is presented in Appendix 2 (available at www.cmajopen.ca/content/7/2/E210/suppl/DC1).

Sociodemographic characteristics elicited included age, sex, marital status, care setting, geographical area, ethnicity, level of education, employment status, total family income, province of residence and first language.

To our knowledge, no standardized questionnaire is available to measure shared decision-making using a generic

primary care approach and applicable to population-level surveys. We thus developed our own questions, guided by the scientific literature 12-14 and constructs commonly used in the field of shared decision-making, 15,16 to target the main components of shared decision-making. We measured shared decision-making using 5 questions focusing on participants' health care experiences over the previous 12 months. Regarding the decisions they had made about a treatment/care plan during that period, participants were asked whether their health care professional (e.g., doctor, nurse, pharmacist, physiotherapist, nutritionist) 1) mentioned that they had a choice, 2) presented the advantages and disadvantages of the available options, 3) asked for their ideas and preferences and 4) asked which option they preferred, and 5) whether their level of participation in decisionmaking matched their preferred level of participation. Participants indicated their responses on a 5-point Likert scale from 1 ("Never") to 5 ("Always"), with the additional option of "I don't know/I prefer not to answer." The shared decision-making questionnaire was written in English and then translated by a professional translator into French. The full questionnaire was pilot-tested for navigability and comprehensibility among a random sample of 80 panellists before data collection.

Data collection

A link to the Web-based survey was sent by email to the participants. Respondents logged on to the questionnaire using their panel membership account, which allowed only 1 questionnaire validation per member to prevent duplicate entries by the same user. Each question was presented on a separate Web page. Questions appeared in the same order for all participants. Participants had to respond to all questions to validate the questionnaire. Respondents were not able to go backward to review and/or change their answers. A \$1 incentive was offered for completing the survey, and participants had the choice to keep it or to give it to a charitable organization.

Sample size

The targeted sample size for the full survey was 1591 participants. A probabilistic sample of this size would ensure a 2.5% margin of error for estimates with a 95% confidence level. The survey closed automatically when the target sample of 1591 respondents was reached.

Statistical analysis

Respondents who declared that they had received health care in the previous 12 months were included in the analysis. To ensure respondents were representative of residents of the 10 Canadian provinces aged 18 years or more, we weighted the data to Canadian census targets for age, sex, region and language based on distributions reported in the 2016 Canadian census. We performed all descriptive statistics and statistical tests with the weighting variable through complex samples analysis using R 3.3.0 (Survey package, version 3.33-2, R Foundation for Statistical Computing).





The first step of the analysis consisted in exploring the dimensionality of the questionnaire. Factorial analysis included the 5 shared decision-making items to assess the validity of aggregating the 5 questions into 1 unique score. Based on the eigenvalues of the correlation matrix, this analysis detected only 1 factor in the data. Therefore, we computed a mean score from the 5 items. The average score ranged from 1 to 5, with higher values reflecting a higher degree of shared decision-making. In the subsequent analyses, we applied the same strategy for each of the 5 items and for the average score as dependent variables scoring from 1 to 5. We first conducted bivariate analysis of variance for each item, with the sociodemographic characteristics (age, sex, marital status, member of household receiving home care, geographical area, ethnicity, level of education, employment status, total family income, province of residence and first language) as independent variables. We then conducted multiple regression analysis for each item including all independent variables simultaneously and then applying a backward model selection using the average Wald statistic p value with a threshold of 0.05; variables with at least 1 category presenting a p value < 0.05 remained in the model for the last step. We conducted a subgroup analysis of participants who answered "yes" to the question "Are you or is a household member receiving home care services for a health problem?" We conducted multiple regression analysis for the 5 items and the average score, including age, geographical area, province and ethnicity as independent variables.

Ethics approval

The Research Ethics Board of the Centre intégré universitaire de santé et de services sociaux de la Capitale-Nationale stated that no ethics committee approval was needed since the project was conducted in accordance with survey ethics. The survey was conducted in accordance with the Canadian Personal Information Protection and Electronic Documents Act and the Marketing Research and Intelligence Association's Charter of Respondent Rights. Respondents gave their consent to participate in the study by answering the questions.

Results

Participants

Figure 1 shows participant selection. Considering all potentially eligible participants who clicked on the link to visit the survey as unique survey visitors, the view rate was 17.2% (1725/10 000), and the participation rate was 92.2% (1591/1725). Of the 1591 participants surveyed, 1010 (63.5%) had received health care services during the previous 12 months. After weighting, 53.8% were women, 41.3% were aged 55 years or more, 33.1% lived in Ontario, and 30.4% lived in Quebec (Table 1). A total of 90 respondents (8.9%) reported that they or a member of their household were receiving home care, similar to the 2016 Statistics Canada estimate of the proportion in the Canadian population as a whole.¹⁷

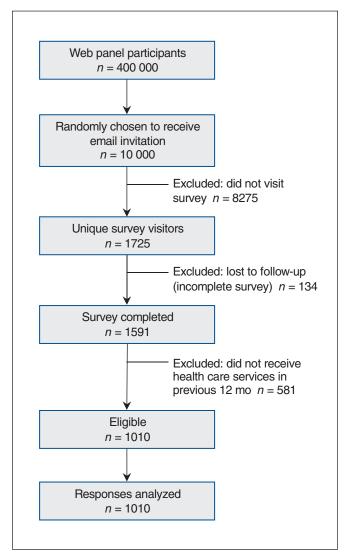


Figure 1: Flow chart showing selection of participants.

Reported degree of shared decision-making

The mean of the average shared decision-making score was 2.25 (standard deviation [SD] 1.16). The median score was 2.4 (interquartile range 1.4–3.0). After weighting, 42.8% of respondents stated that their health care professional often or always mentioned that they had a choice of treatment or care plan, 45.4% reported that advantages and disadvantages of the available options were often or always presented, 38.8% reported they were often or always asked for their ideas and preferences, 40.2% reported they were often or always asked about their preferred option, and 54.1% stated that their level of participation in decision-making often or always matched their preferred level (Table 2).

Factors associated with degree of shared decisionmaking

In univariate analysis, age and having a member of the household receiving home care were significantly associated with the 5 outcomes and the average score (Appendix 3, available at



Table 1 (part 1 of 2): Respondents' descriptive sociodemographic characteristics (total weighted n = 1010)

	No. (%) of respondents			
Characteristic	Unweighted			
Age, yr				
18–24	34 (3.4)	55 (5.4)		
25–34	131 (13.0)	204 (20.2)		
35–44	136 (13.5)	134 (13.3)		
45–54	204 (20.2)	200 (19.8)		
55–64	231 (22.9)	179 (17.7)		
≥ 65	274 (27.1)	238 (23.6)		
Sex				
Male	492 (48.7)	467 (46.2)		
Female	518 (51.3)	543 (53.8)		
Marital status				
Single	184 (18.2)	214 (21.2)		
Married/common-law	662 (65.5)	649 (64.2)		
Separated/divorced	101 (10.0)	89 (8.8)		
Widowed	48 (4.8)	42 (4.2)		
Prefer not to answer	15 (1.5)	16 (1.6)		
Member of household receiving home care				
Yes	79 (7.8)	90 (8.9)		
No	922 (91.3)	908 (89.9)		
Prefer not to answer	9 (0.9)	12 (1.2)		
Geographical area				
Urban	455 (45.0)	476 (47.1)		
Suburban	356 (35.2)	353 (35.0)		
Rural	190 (18.8)	173 (17.1)		
Do not know/prefer not to answer	9 (0.9)	9 (0.9)		
Ethnicity				
White	861 (85.2)	793 (78.5)		
Nonwhite	139 (13.8)	199 (19.7)		
Declined to answer	10 (1.0)	18 (1.8)		
Level of education				
Elementary	9 (0.9)	20 (2.0)		
High school	191 (18.9)	277 (27.4)		
College	335 (33.2)	310 (30.7)		
University certificate/ diploma	85 (8.4)	68 (6.7)		
University	387 (38.3)	328 (32.5)		
Prefer not to answer	3 (0.3)	8 (0.8)		
Occupation, weighted				
Worker	497 (49.2)	516 (51.1)		
Unemployed	467 (46.2)	429 (42.5)		
Full-time studies	30 (3.0)	45 (4.4)		
Prefer not to answer	16 (1.6)	19 (1.9)		

Table 1 (part 2 of 2): Respondents' descriptive sociodemographic characteristics (total weighted n = 1010)

	No. (%) of respondents		
Characteristic	Unweighted	Weighted*	
Total family income, \$			
≤ 19 999	65 (6.4)	85 (8.4)	
20 000–39 999	129 (12.8)	132 (13.1)	
40 000–59 999	156 (15.4)	169 (16.7)	
60 000–79 999	147 (14.6)	141 (14.0)	
80 000–99 999	132 (13.1)	131 (13.0)	
100 000–124 999	114 (11.3)	97 (9.6)	
125 000–149 999	60 (5.9)	54 (5.3)	
≥ 150 000	83 (8.2)	83 (8.2)	
Prefer not to answer	124 (12.3)	118 (11.7)	
Province			
British Columbia	92 (9.1)	142 (14.0)	
Alberta	69 (6.8)	104 (10.3)	
Manitoba/Saskatchewan	68 (6.7)	58 (5.7)	
Ontario	335 (33.2)	335 (33.2)	
Quebec	383 (37.9)	307 (30.4)	
Atlantic provinces	63 (6.2)	65 (6.4)	
First language			
French	375 (37.1)	274 (27.1)	
English	524 (51.9)	511 (50.6)	
Other	109 (10.8)	221 (21.9)	
Prefer not to answer	2 (0.2)	5 (0.5)	

*Weighted to Canadian census targets for age, sex, region and language based on distributions reported in the 2016 Canadian census. Numbers may not total 1010 in all cases as the weighting process involves approximations; the sum of approximations may lead to a difference of +1 or -1 in the total.

www.cmajopen.ca/content/7/2/E210/suppl/DC1). Geographical area was significantly associated with the 5 outcomes. Province and first language were each significantly associated with 1 or 2 outcomes. No significant associations were observed for other variables.

In multivariate analysis, variables remaining significantly and independently associated with at least 1 of the 5 items and/or the average score were age, having a member of the household receiving home care, geographical area, province and ethnicity (Table 3). The first 3 variables were the most consistently significant variables across the 6 models. Increased age remained consistently significantly associated with a decrease in the degree of the 5 items and the average score, with participants aged 65 years or more experiencing the least shared decision-making ($\beta = -0.9$ to -1.1).

Shared decision-making among patients receiving home care

We analyzed the data for a subgroup of 83 participants for whom a member of the household was receiving home care



Table 2: Descriptive statistics of shared decision-making
outcomes (total weighted $n = 1010$)

	No. (%) of respondents		
Outcome; response	Unweighted	Weighted*	
Choice discussed			
Always	196 (19.4)	193 (19.1)	
Often	235 (23.3)	239 (23.7)	
Sometimes	301 (29.8)	293 (29.0)	
Rarely	106 (10.5)	104 (10.3)	
Never	130 (12.9)	134 (13.3)	
Do not know/prefer not to answer	42 (4.2)	46 (4.6)	
Advantages/disadvantages presented			
Always	198 (19.6)	206 (20.4)	
Often	236 (23.4)	253 (25.0)	
Sometimes	262 (25.9)	243 (24.1)	
Rarely	140 (13.9)	130 (12.9)	
Never	140 (13.9)	142 (14.1)	
Do not know/prefer not to answer	34 (3.4)	35 (3.5)	
Asked about ideas/preferences			
Always	168 (16.6)	169 (16.7)	
Often	219 (21.7)	223 (22.1)	
Sometimes	245 (24.2)	245 (24.3)	
Rarely	182 (18.0)	177 (17.5)	
Never	157 (15.5)	154 (15.2)	
Do not know/prefer not to answer	39 (3.9)	43 (4.3)	
Asked about preferred option			
Always	170 (16.8)	173 (17.1)	
Often	224 (22.2)	233 (23.1)	
Sometimes	250 (24.8)	250 (24.8)	
Rarely	161 (15.9)	147 (14.6)	
Never	164 (16.2)	163 (16.1)	
Do not know/prefer not to answer	41 (4.1)	43 (4.3)	
Match between preferred and actual level of participation			
Always	244 (24.2)	256 (25.3)	
Often	279 (27.6)	291 (28.8)	
Sometimes	219 (21.7)	211 (20.9)	
Rarely	142 (14.1)	132 (13.1)	
Never	90 (8.9)	89 (8.8)	
Do not know/prefer not to answer	36 (3.6)	32 (3.2)	

*Weighted to Canadian census targets for age, sex, region and language based on distributions reported in the 2016 Canadian census. Numbers may not total 1010 in all cases as the weighting process involves approximations; the sum of approximations may lead to a difference of +1 or -1 in the total.

at the time of the survey and for whom we had complete data. Within this group, increased age was associated with a significant decrease in the level of shared decision-making for all 5 items. In fact, people receiving home care presented the lowest average score in our population sample (mean 1.7 [SD 0.5]).

Interpretation

In this population survey of Canadians from all 10 provinces who reported that they had received health care in 2017, respondents indicated that they experienced a low degree of shared decision-making, with variations across age, care setting, geographical area, province and ethnicity.

Few population-based surveys reporting shared decision-making as perceived by patients are available. A US survey showed an increase in perceived shared decision-making from 4.4 to 5.0 (on a 7-point scale) between 2002 and 2014. Most published measures of shared decision-making are not population-based but, rather, are based on observation of interactions between patients and health care professionals during clinical encounters. A systematic review of measures using the Observing Patient Involvement in Decision Making (OPTION) instrument showed that, whatever the clinical context, the level of involvement remained low. However, measuring shared decision-making is complex. Numerous tools have been developed, 19-21 but they adopt different perspectives and measure a wide variety of constructs. Many methodological challenges remain in shared decision-making measurement. 19-22

Our results also raise important concerns about disparities in patient involvement in health-related decisions depending on age, jurisdiction and geographical area. The inverse relation observed between age and shared decision-making confirms that older people, particularly those receiving home care, are less likely to be engaged in health care decisions.^{3,23} This is of importance since older people have numerous decisions to make, and these decisions can be complex. Approaches to shared decision-making for these patients should be interprofessional and tailored to their characteristics and preferences, and should include informal caregivers.²⁴ People living in rural areas and nonwhite people were also less involved in healthrelated decisions. These results call for increased consideration of vulnerable populations, who would most benefit from engaging in shared decision-making.3,18,23,25 Shared decisionmaking is an opportunity to decrease inequities,²⁶ but we have to ensure that its implementation does not increase them instead, as suggested by our results. Living in Quebec was also associated with less shared decision-making compared to living in the other provinces. This may be partly explained by disparities in initiatives that support implementation of shared decision-making by the different provincial health care systems.²⁶ It may also be due to the fact that shared decisionmaking has evolved mostly in English-speaking jurisdictions.¹⁶

Limitations

Our study has a few limitations. First, our results are based on participants' recollections about the health care they had



	Item; β (95% CI)					
Variable	Average score*	Choice discussed	Advantages/ disadvantages presented	Asked about ideas/preferences	Asked about preferred option	Match betwee preferred and actual level o participation
Age, yr						
18–24	Reference	Reference	Reference	Reference	Reference	Reference
25–34	-0.47	-0.41	-0.61	-0.42	-0.43	-0.46
	(-0.83 to -0.1)	(-0.86 to 0.04)	(-1.05 to -0.17)	(-0.92 to 0.07)	(-0.97 to 0.12)	(-0.9 to -0.01
35–44	-0.69	-0.56	-0.86	-0.60	-0.69	-0.76
	(-1.1 to -0.29)	(-1.04 to -0.09)	(-1.32 to -0.40)	(-1.12 to -0.08)	(-1.25 to -0.12)	(-1.23 to -0.30
45–54	-0.63	-0.54	-0.88	-0.39	-0.64	-0.69
	(-0.99 to -0.27)	(-0.97 to -0.11)	(-1.3 to -0.45)	(-0.88 to 0.10)	(-1.19 to -0.10)	(-1.11 to -0.27
55–64	-0.67	-0.55	-0.87	-0.50	-0.66	-0.75
	(-1.02 to -0.32)	(-0.97 to -0.13)	(-1.29 to -0.46)	(-0.99 to -0.02)	(-1.2 to -0.13)	(-1.17 to -0.33
≥ 65	-0.90	-0.80	-1.14	-0.84	-0.90	-0.81
	(-1.26 to -0.54)	(-1.23 to -0.37)	(-1.57 to -0.72)	(-1.33 to -0.34)	(-1.44 to -0.35)	(-1.23 to -0.38
Member of household receiving home care						
No	Reference	Reference	Reference	Reference	Reference	Reference
Yes	0.45	0.44	0.49	0.50	0.45	0.37
	(0.15 to 0.75)	(0.1 to 0.78)	(0.13 to 0.85)	(0.16 to 0.84)	(0.11 to 0.78)	(0.03 to 0.70
Geographical area						
Urban	Reference	Reference	Reference	Reference	Reference	Reference
Suburban	-0.14	-0.16	-0.12	-0.13	-0.14	-0.13
	(-0.33 to 0.05)	(-0.38 to 0.05)	(-0.34 to 0.10)	(-0.34 to 0.08)	(-0.36 to 0.08)	(-0.34 to 0.07
Rural	-0.37	-0.48	-0.36	-0.41	-0.35	-0.26
	(-0.61 to -0.13)	(-0.76 to -0.20)	(-0.63 to -0.10)	(-0.67 to -0.15)	(-0.61 to -0.08)	(-0.54 to 0.02
Province						
Atlantic provinces	Reference	Reference	Reference	Reference	Reference	Reference
British Columbia	-0.07	-0.04	0.07	-0.17	0.03	-0.23
	(-0.47 to 0.33)	(-0.50 to 0.41)	(-0.38 to 0.53)	(-0.65 to 0.30)	(-0.43 to 0.49)	(-0.67 to 0.2
Alberta	-0.19	-0.10	-0.16	-0.36	-0.01	-0.32
	(-0.61 to 0.24)	(-0.60 to 0.40)	(-0.67 to 0.34)	(-0.84 to 0.12)	(-0.48 to 0.47	(-0.79 to 0.15
Manitoba/	-0.08	0.04	0.00	-0.19	-0.09	-0.15
Saskatchewan	(-0.48 to 0.32)	(-0.42 to 0.50)	(-0.47 to 0.48)	(-0.71 to 0.32	(-0.57 to 0.39)	(-0.57 to 0.28
Ontario	-0.20	-0.08	-0.06	-0.34	-0.19	-0.31
	(-0.50 to 0.11)	(-0.44 to 0.27)	(-0.43 to 0.31)	(-0.72 to 0.05)	(-0.56 to 0.18)	(-0.65 to 0.00
Quebec	-0.29	0.07	-0.19	-0.38	-0.40	-0.55
	(-0.60 to 0.02)	(-0.28 to 0.42)	(-0.55 to 0.18)	(-0.77 to 0.01)	(-0.78 to -0.01)	(-0.9 to -0.2
Ethnicity						
Nonwhite	Reference	Reference	Reference	Reference	Reference	Reference
White	0.21	0.12	0.24	0.13	0.19	0.37
	(-0.03 to 0.45)	(-0.15 to 0.40)	(-0.03 to 0.51)	(-0.14 to 0.41)	(-0.08 to 0.46)	(0.09 to 0.64

received over the previous 12 months; thus, our data may have been subject to recall bias. Second, the response rate was low. This is an inherent limitation to this type of survey, designed to respond quickly to client questions. Participants were given only 3 days to complete the survey once they received the invitation, no reminders were sent, and there was no possibility of relaunching the survey. Third, characteristics of panel

members and respondents may not be representative of the majority of Canadians, notably owing to the fact that the territories were not included. Given the small number of respondents, we grouped certain categories of demographic data together (i.e., ethnicity and province), resulting in a loss of data. This may have been exacerbated by the snowball sampling used to constitute the panel. However, we applied



weighting on major sociodemographic characteristics to correct for potential selection bias. Fourth, our assessment of shared decision-making by means of a population-based survey required using a limited number of items to address a wide range of medical decisions and individual situations. We countered this issue by targeting only essential components of shared decision-making16 and focused on the perspective of patients for 1 type of decision. Finally, we had no details on the decision participants were reflecting on, such as the type of health care professional or the health condition.

Conclusion

Shared decision-making is an ethical imperative, and there is strong evidence supporting it. Yet our results suggest that Canadians experienced a low degree of shared decisionmaking in 2017, with variations across sociodemographic factors, jurisdictions, care settings and geographical areas. Further efforts are needed to foster implementation of shared decision-making in daily clinical practice in Canada and should take these variations into account. Efforts to increase shared decision-making among the most vulnerable members of the population should be a priority.

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